
CONTENTS

<i>Preface</i>	xxxi
<i>Acknowledgments</i>	xxxiii
<i>The Constitution of the United States</i>	xxv

PART ONE

FOUNDATIONS 1

CHAPTER 1

Studying Constitutional Law 3

1.1	History	3
1.2	Essential Balances with a Powerful but Limited Federal Government	4
1.3	A Tour of the Constitution	6
1.3.1	Allocation of Power	6
1.3.2	Rights as Limitations on Power	8
1.4	Methods of Interpreting the Constitution	11

CHAPTER 2

Foundational Principles and Cases 13

2.1	Introduction	13
2.2	Role of the Judiciary in Interpreting the Constitution	15
2.2.1	Introduction to <i>Marbury v. Madison</i> (1803)	15
	<i>Marbury v. Madison</i> 5 U.S. (1 Cranch) 137 (1803)	19
2.2.1.1	After <i>Marbury v. Madison</i> (1803)	31
2.2.2	Binding Effect of Supreme Court Decisions on State Courts: <i>Martin v. Hunter's Lessee</i> (1816)	32
2.2.3	Introduction to the "Trail of Tears" Case <i>Worcester v. Georgia</i> 31 U.S. (6 Pet.) 515 (1832)	35
2.2.3.1	Court-Executive Relations	43
2.2.3.2	Social Justice in Constitutional Interpretation	44
2.2.4	Introduction to <i>Ex parte McCordle</i> (1869)	45
	<i>Ex parte McCordle</i> 74 U.S. 506 (1869)	46
2.2.4.1	After <i>Ex parte McCordle</i> (1869)	47

2.2.5	Hypotheticals: Judicial Review	47
2.2.6	Exam Tips: Doctrine	47
2.3	Approaches to Constitutional Interpretation	48
2.3.1	Introduction to <i>Calder v. Bull</i> (1798)	49
	<i>Calder et Wife v. Bull et Wife</i> 3 U.S. (Dall) 386 (1798)	50
2.3.2	Introduction to <i>McCulloch v. Maryland</i> (1819)	53
	<i>McCulloch v. State of Maryland</i> 17 U.S. 316 (1819)	54
2.3.2.1	Importance of <i>McCulloch v. Maryland</i> (1819) Beyond Methods of Interpretation	63
2.3.3	Hypotheticals and Questions: Constitutional Interpretation	64
2.3.4	Exam Tips: Reasoning	65
2.4.	Federalism: Federal Power, State Power, and the Balance Between Them	65
2.4.1	State Sovereign Immunity and <i>Chisholm v. Georgia</i> (1793)	66
	<i>Chisholm v. Georgia</i> 2 U.S. (Dall.) 419 (1793)	67
2.4.1.1	Sovereign Immunity and the Eleventh Amendment	74
2.4.2	Introduction to <i>Dartmouth College v. Woodward</i> (1819)	75
	<i>Trustees of Dartmouth College v. Woodward</i> 17 U.S. (Wheat.) 518 (1819)	75
2.4.2.1	Corporate Status with Respect to Rights under the Constitution	79
2.4.3	Introduction to <i>Gibbons v. Ogden</i> (1824)	80
	<i>Gibbons v. Ogden</i> 22 U.S. 1 (1824)	83
2.4.3.1	Local Regulation under the Commerce Clause after <i>Gibbons</i> (1824)	92
	<i>Cooley v. The Board of Wardens of the Port of Philadelphia</i> 53 U.S. 299 (1851)	93
2.4.3.2	Local Regulation under the Commerce Clause after <i>Cooley</i> (1851)	95
2.4.4	Hypotheticals and Questions	96
2.4.5	Exam Tips: Structuring Exam Answers	96
2.5	Race and the Constitution	96
2.5.1	Race and the Constitution before the Reconstruction Amendments	97
	<i>Prigg v. Pennsylvania</i> 41 U.S. 539 (1842)	101
2.5.1.1	Introduction to <i>Dred Scott v. Sandford</i> (1857)	104
	<i>Dred Scott v. Sandford</i> 60 U.S. 393 (1856)	105
2.5.1.2	Race and the Constitution after <i>Dred Scott</i> (1857)	107
2.5.2	The Reconstruction Amendments	107
2.5.2.1	Privileges and Immunities under the Constitution	111
	<i>Circuit Court for the Eastern District of Pennsylvania Corfield v. Coryell</i> 6 Fed. Cas. 546 (C.C.E.D. Pa. 1823)	112
2.5.2.2	Introduction to the <i>Slaughterhouse Cases</i> (1873)	112
	<i>The Slaughterhouse Cases</i> 83 U.S. 36 (1873)	113
2.5.2.2	<i>The Slaughterhouse Cases</i> (1873): Afterword	119

2.5.2.3	Introduction to <i>United States v. Cruikshank</i> (1876)	120
	<i>United States v. Cruikshank</i> 92 U.S. 542 (1876)	121
2.5.2.4	State and Federal Power after <i>The Slaughterhouse Cases</i> (1873) and <i>Cruikshank</i> (1876)	124
2.5.2.5	Introduction to <i>The Civil Rights Cases</i> (1883)	124
	<i>The Civil Rights Cases</i> 109 U.S. 3 (1883)	124
2.5.2.6	Legislative Power under the Post-Civil War Amendments after <i>The Civil Rights Cases</i> (1883)	129
2.5.3	Ratification of American Apartheid	129
	<i>Plessy v. Ferguson</i> 163 U.S. 537 (1896)	130
	2.5.3.1 After <i>Plessy</i> (1896)	138
2.5.4	Hypotheticals and Questions: Race and Reconstruction	139
2.6	Concluding Observations	139

PART TWO

FEDERAL POWER 141

CHAPTER 3

Judicial Power 143

3.1	Introduction to Judicial Power	143
3.1.1	The Constitutional Grant of Judicial Power	143
3.1.2	Limitations on Court Power	145
3.2	Congressional Power with Respect to the Judiciary	146
3.2.1	Hypotheticals: Congressional Power with Respect to the Judiciary	149
3.3	Introduction to Justiciability	149
3.3.1	The Requirement of a Case or Controversy	150
3.3.2	Justiciability: Advisory Opinions	150
	3.3.2.1 Hypotheticals: Advisory Opinions	153
	3.3.2.2 Exam Tips: Advisory Opinions	154
3.3.3	Justiciability: Standing	154
	3.3.3.1 Introduction to <i>Lujan</i> (1992) and the Case and Controversy Aspects of Standing	156
	<i>Lujan v. Defenders of Wildlife</i> 504 U.S. 555 (1992)	156
	3.3.3.2 Congressional Power to Expand Standing	162
	3.3.3.3 <i>Windsor</i> (2013) and Prudential Aspects of Standing	163
	<i>United State v. Windsor</i> 570 U.S. ___ (2013)	164
	3.3.3.4 Standing after <i>Windsor</i> (2013)	167
	3.3.3.5 Substantive Impact of the Standing Doctrine	167
	<i>Allen v. Wright</i> 468 U.S. 737 (1984)	168
	3.3.3.6 Special Standing Rules: Freedom of Religion and Freedom of Expression	173
	3.3.3.6.1 Standing for Freedom of Expression Issues	173
	3.3.3.6.2 Standing for Establishment Clause Issues	174
	3.3.3.7 Organizational and Third-Party Standing	175
	3.3.3.8 Exam Tips: Standing	177

3.3.3.9	Hypotheticals: Standing	178
3.3.4	Justiciability: Ripeness	179
3.3.4.1	Hypotheticals: Ripeness	181
3.3.5	Justiciability: Mootness	181
3.3.5.1	Hypotheticals: Mootness	182
3.3.6	Justiciability: The Political Question Doctrine	183
3.3.6.1	Introduction to <i>Baker v. Carr</i> (1962)	183
	<i>Baker v. Carr</i> 369 U.S. 186 (1962)	184
3.3.6.2	The Political Question Doctrine after <i>Baker v. Carr</i> (1962)	192
3.3.6.3	Political Question Issues on Exams	194
3.3.6.4	Hypothetical: Political Question	195
3.4	Doctrinal Summary of Judicial Power	195
CHAPTER 4		
	Congressional Power: An Introduction	199
4.1	Enumerated Powers	199
4.2	Framework for Analyzing Congressional Power	201
CHAPTER 5		
	Congressional Power: The Commerce Clause	203
5.1	Introduction to the Commerce Clause Power	203
5.2	Foundational Commerce Clause Cases	205
5.3	Introduction to <i>National Federation of Independent Business v. Sebelius</i> (2012)	205
	<i>National Federation of Independent Business v. Sebelius</i> 567 U.S. ____ (2012)	206
5.3.1	Introduction to Justice Ginsburg’s Concurrence and Dissent and to the Four Justices’ Joint Dissent	217
	<i>Justice Ginsburg’s Concurrence and Dissent in National Federation of Independent Business v. Sebelius</i> 567 U.S. ____ (2012)	218
	<i>Joint Dissent in National Federation of Independent Business v. Sebelius</i> 567 U.S. ____ (2012)	228
	<i>Justice Thomas’s Separate Dissent in National Federation of Independent Business v. Sebelius</i> 567 U.S. ____ (2012)	231
5.3.2	The Commerce Clause Power after <i>National Federation v. Sebelius</i> (2012)	231
5.4	The Narrow Interpretation of “Commerce Among the States” (1865–1937)	233
5.5	Post-1937 Interpretation of the Interstate Commerce Clause	234
	<i>Wickard v. Filburn</i> 317 U.S. 111 (1942)	235
5.5.1	Post- <i>Wickard</i> Applications of Commerce Clause Power	238
	<i>Heart of Atlanta Motel, Inc. v. United States</i> 379 U.S. 241 (1964)	239
5.5.2	The Modern Interpretation of the Commerce Clause Power	245
5.6	The Impact of the Expansion of the Federal Power under the Commerce Clause	246
5.7	Hypotheticals: Commerce Clause	247

5.8	The Court Shifts Again: Federalism-Based Limitations on Federal Power over Interstate Commerce	247
	<i>United States v. Lopez</i> 514 U.S. 549 (1995)	249
5.8.1	Introduction to <i>Gonzales v. Raich</i> (2005)	257
	<i>Gonzales v. Raich</i> 545 U.S. 1 (2005)	258
5.8.2	The Unwilling Participant Problem	262
5.8.3	Commerce Clause Power after <i>Lopez</i> (1995), <i>Morrison</i> (2262), <i>Raich</i> (2005), and <i>National Federation</i> (2012)	262
5.8.4	Hypotheticals: The <i>Lopez</i> (1995), <i>Morrison</i> (2265), and <i>Raich</i> (2005) Shift in Commerce Clause Power Interpretation	264
5.9	Exam Tips: Commerce Clause	265
5.10	Power over States under the Federal Commerce Clause Power	266
5.11	Comparative Perspective on the Nature of Constitutions and Federalism	269
5.12	Doctrinal Summary of the Commerce Clause Power	270

CHAPTER 6

Congressional Power: Taxing and Spending Powers 273

6.1	Introduction to the Taxing and Spending Powers	273
6.2	Introduction to the Taxing Power	274
6.2.1	Introduction to the Taxing Power Sections of the <i>National Federation</i> (2012) Opinions	277
	<i>National Federation of Independent Business v. Sebelius</i>	
	567 U.S. ____ (2012)	277
6.2.2	Concluding Notes on the Taxing Power	285
6.2.3	Hypotheticals: Taxing Power	285
6.3	The Spending Power	285
	<i>National Federation of Independent Business v. Sebelius</i> 567 U.S. ____ (2012)	286
6.3.1	The Spending Power after <i>National Federation</i> (2012)	294
6.3.2	Hypotheticals: Spending and Taxing Powers	295
6.3.3	Exam Tips: Spending and Taxing Powers	296
6.4	Severability	296
6.4.1	Hypotheticals: Severability	297
6.4.2	Exam Tips: Severability	298
6.5	Doctrinal Summary of the Taxing Power, the Spending Power, and Severability	298

CHAPTER 7

Congressional Power: Necessary and Proper Power and Other Powers 301

7.1	Introduction to Other Congressional Article I Powers	301
7.2	Introduction to the Necessary and Proper Clause	303
	<i>United States v. Comstock</i> 560 U.S. 126 (2010)	303
7.2.1	The Necessary and Proper Clause after <i>Comstock</i> (2010)	307
7.2.2	Hypotheticals: Necessary and Proper Clause	308
7.2.3	Exam Tip: Necessary and Proper Clause	309

7.3	Power over Bankruptcy	310
7.4	Power over Intellectual Property	310
7.5	Power over Immigration and Naturalization	311
7.6	Congressional Power to Implement a Treaty Domestically	313
7.6.1	Hypothetical: Congressional Exercise of Power under Treaty Power	315
7.7	Doctrinal Summary of the Necessary and Proper Clause and the Treaty Power	315

CHAPTER 8

Congressional Power: The Reconstruction Amendments 317

8.1	Slavery, the Civil War, Reconstruction, and the Constitution	317
8.2	Congressional Power under the Fourteenth Amendment	318
	<i>City of Boerne v. Flores</i> 521 U.S. 507 (1997)	322
8.2.1	Congressional Power under the Fourteenth Amendment after <i>City of Boerne v. Flores</i> (1997)	329
8.2.1.1	Introduction to <i>Nevada Department of Human Resources v. Hibbs</i> (2003)	334
	<i>Nevada Department of Human Resources v. Hibbs</i> 538 U.S. 721 (2003)	334
8.2.2	Interplay of Congressional Power under the Fourteenth Amendment and the Commerce Clause	337
8.2.3	Hypotheticals: Congressional Power under Section 5 of the Fourteenth Amendment	338
8.3	Congressional Power under the Fifteenth Amendment	339
	<i>Shelby County, Alabama v. Holder</i> 570 U.S. ___ (2013)	340
8.3.1	Fifteenth Amendment after <i>Shelby County v. Holder</i> (2013)	347
8.3.2	Hypotheticals: Fifteenth Amendment	348
8.4	Congressional Power Under the Thirteenth Amendment	348
8.4.1	Introduction to <i>Jones v. Alfred H. Mayer Co.</i> (1968)	351
	<i>Jones v. Alfred H. Mayer Co.</i> 392 U.S. 409 (1968)	352
8.4.2	The Thirteenth Amendment Power after <i>Jones v. Alfred Mayer</i> (1968)	357
8.4.3	Hypotheticals: Thirteenth Amendment	358
8.5	Federalism and the Reconstruction Amendments	359
8.6	Race, Slavery, and the Constitution	359
8.7	Exam Tips: Congressional Power under the Reconstruction Amendments	360
8.8	Doctrinal Summary of Reconstruction Amendment Powers of Congress	360

CHAPTER 9

Executive Power 363

9.1	Introduction to Executive Power	363
9.2	President as Commander in Chief	366
9.2.1	The Power of the President to Respond to Military Emergencies	369
	<i>The Prize Cases</i> 67 U.S. 635 (1863)	370

9.2.2	After <i>The Prize Cases</i> (1863)	373
9.2.3	War Powers Applied Domestically	373
	<i>Youngstown Sheet & Tube Co. v. Sawyer</i> 343 U.S. 579 (1952)	375
9.2.4	The Power to Declare War	384
9.2.4.1	Congressional Power over Foreign Relations: Authorizing the Use of Military Force	385
	War Powers Resolution of 1973	385
9.2.4.2	President Nixon's Veto of the War Powers Resolution of 1973	387
	Veto of the War Powers Resolution	387
9.2.4.3	Hypotheticals and Questions: The Constitutionality of the War Powers Resolution of 1973	389
9.2.5	Exam Tips: War Powers	389
9.3	Executive Power over International Relations	390
	<i>United States v. Curtiss-Wright Export Corp.</i> 299 U.S. 304 (1936)	390
9.3.1	Executive Power to Recognize Foreign States	393
9.3.2	Treaty Power	394
9.3.2.1	Settling International Disputes	395
	<i>Dames & Moore v. Regan</i> 453 U.S. 654 (1981)	395
9.3.2.2	Domestic Application of Treaties	399
	<i>Medellín v. Texas</i> 552 U. S. 491 (2008)	400
9.3.3	Exam Tips: Treaty Power	403
9.4	Legislative Power of the Executive Branch	404
9.4.1	Executive Orders	404
9.4.2	Signing Statements	405
9.5	The Executive Power to Execute the Laws	406
9.5.1	The Theory of the Unitary Executive	406
9.5.2	Administrative Agencies	407
	<i>Whitman v. American Trucking Associations, Inc.</i> 531 U.S. 457 (2001)	409
9.5.2.1	Administrative Agencies and the Executive Power	412
9.5.3	The Executive Power of Appointment and Removal	413
	<i>Morrison v. Olson</i> 487 U.S. 654 (1988)	414
9.5.3.1	Limits on Congressional Power over the President's Power of Appointment and Removal	419
9.5.3.2	Hypotheticals: Executive Power of Appointment	420
9.5.4	Exam Tips: Executive Power to Execute the Laws	420
9.6	Privileges and Immunity of the President and Other Executive Officers	420
9.6.1	Executive Privilege Against Disclosure of Information	421
	<i>United States v. Nixon</i> 418 U.S. 683 (1974)	421
9.6.1.1	Hypotheticals: Executive Privilege Regarding Information	425
9.6.2	Presidential Immunity from Being Sued	426
	<i>Nixon v. Fitzgerald</i> 457 U.S. 731 (1982)	426
9.6.2.1	Introduction to <i>Clinton v. Jones</i> (1997)	430
	<i>Clinton v. Jones</i> 520 U.S. 681 (1997)	430
9.6.3	The Impeachment of President William J. Clinton (1993–2001)	435

9.6.4	Executive Privilege and Immunity for Officers Other Than the President	436
9.6.5	Hypotheticals: Executive Immunity	437
9.6.6	Exam Tips: Executive Privileges and Immunity	437
9.7	Doctrinal Summary of Executive Power	438

CHAPTER 10

Separation of Powers 441

10.1	Introduction	441
10.2	Bicameralism and Presentment: The “Legislative Veto”	442
	<i>Immigration and Naturalization Service v. Chadha</i> 462 U.S. 919 (1983)	443
10.2.1	Comments on Bicameralism and Presentment	449
10.3	Line-Item Veto	450
	<i>Clinton v. City of New York</i> 524 U.S. 417 (1998)	450
10.4	Hypotheticals: Bicameralism and Presentment	454
10.5	Legislating in the Judicial Branch	454
10.6	Habeas Corpus: Congressional and Executive Interference with the Judiciary	457
	<i>Boumediene v. Bush</i> 553 U.S. 723 (2008)	458
10.6.1	After <i>Boumediene v. Bush</i> (2008)	466
10.7	Exam Tips: Bicameralism and Presentment	468
10.8	Doctrinal Summary of Separation of Powers	469

PART THREE

STATE POWER AND THE FEDERAL CONSTITUTION 471

CHAPTER 11

Federal Constitutional Limits on State Power 473

11.1	Introduction to Federal Constitutional Limits on State Power	473
11.2	Preemption	473
11.2.1	Field Preemption	475
	<i>Pacific Gas and Electric Company v. State Energy Resources Commission</i> 461 U.S. 190 (1983)	475
11.2.2	Conflict Preemption Based on Frustrating the Purpose of the Federal Law	480
11.2.3	Implied Preemption and Immigration	480
	<i>Arizona v. United States</i> 567 U.S. ___ (2012)	481
11.2.4	Hypotheticals: Preemption	487
11.2.5	Exam Tips: Preemption	488
11.3	The Dormant Commerce Clause	488
11.3.1	Dormant Commerce Clause: Defining Mid-Twentieth Century Cases	490

11.3.2	Dormant Commerce Clause: Discrimination	492
11.3.2.1	Introduction to <i>Dean Milk v. Madison</i> (1951)	493
	<i>Dean Milk Co. v. City of Madison, Wisconsin</i>	
	340 U.S. 349 (1951)	493
11.3.2.2	Dormant Commerce Clause Discrimination: More Milk	495
11.3.2.3	Discriminatory Effect of Facially Neutral Regulations	496
	<i>Hunt v. Washington State Apple Advertising Comm'n</i>	
	432 U.S. 333 (1977)	496
11.3.2.4	Discrimination Regarding Trash Disposal	499
	<i>City of Philadelphia v. New Jersey</i> 437 U.S. 617 (1978)	499
11.3.2.5	Discrimination: The Public Necessity Exception	502
	<i>Maine v. Taylor</i> 477 U.S. 131 (1986)	502
11.3.3	Dormant Commerce Clause: Excessive Burden	505
	<i>Pike v. Bruce Church, Inc.</i> 397 U.S. 137 (1970)	506
	<i>Minnesota v. Clover Leaf Creamery Co.</i> 449 U.S. 456 (1981)	507
11.3.3.1	A Government Performing Governmental Functions Affecting Interstate Commerce	509
	<i>United Haulers Association, Inc. v. Oneida-Herkimer</i>	
	<i>Solid Waste Management Authority</i> 550 U.S. 330 (2007)	510
11.3.4	Dormant Commerce Clause Limitations and Exceptions	514
11.3.4.1	The State as Market Participant Exception	514
	<i>Reeves, Inc. v. Stake</i> 447 U.S. 429 (1980)	515
11.3.4.1.1	Limitations on the State as Market Participant Exception	518
11.3.4.2	The Federal Permission Exception	520
	<i>Western & Southern Life Insurance Co. v. State Board of</i>	
	<i>Equalization of California</i> 451 U.S. 648 (1981)	520
11.3.4.2.1	The “Unmistakably Clear” Intention Test	521
11.3.5	Dormant Commerce Clause: Special Cases	523
11.3.5.1	State Support of In-state Commerce	523
11.3.5.2	State Taxation	524
11.3.5.3	Licenses	525
11.3.6	Hypotheticals: Dormant Commerce Clause	525
11.3.7	Exam Tips: Dormant Commerce Clause	526
11.4	The Privileges and Immunities Clause Limits on State Regulation of Interstate Commerce	527
	<i>Baldwin v. Fish and Game Commission of Montana</i> 436 U.S. 371 (1978)	529
11.4.1	The Privileges and Immunities Clause and Fundamental Rights	533
11.4.2	Hypotheticals: Article IV Privileges and Immunities	535
11.5	Full Faith and Credit	535
11.6	The Incorporation Doctrine and Rights as Limits on States	536
11.7	Doctrinal Summary of Constitutional Limits on State Power	536

	CHAPTER 12	
	Federalism and State Sovereignty: The Tenth and Eleventh Amendments	539
12.1	Introduction to Federalism and Sovereignty	539
12.2	The Anti-Commandeering Limit on Federal Power to Regulate States	542
	<i>Garcia v. San Antonio Metropolitan Transit Authority</i> 469 U.S. 528 (1985)	544
12.2.1	After <i>Garcia</i> (1985)	551
12.2.2	The Anti-Commandeering Doctrine: State Legislation and Regulation	552
	<i>New York v. United States</i> 505 U.S. 144 (1992)	553
12.2.3	The Anti-Commandeering Doctrine: State Enforcement of Federal Law	561
	<i>Printz v. United States</i> 521 U.S. 898 (1997)	561
12.2.4	Contextual Note after <i>Printz</i> (1997)	566
12.2.5	Anti-Commandeering Doctrine Limited: Direct Regulation of Commercial Activity of States	567
	<i>Reno v. Condon</i> 528 U.S. 141 (2000)	568
12.2.6	Federalism in the Context of Anti-Commandeering Versus Direct Regulation of Commercial Actions by a State	569
12.2.7	Hypotheticals: Federalism as a Structural Limit on Federal Power	570
12.2.8	Exam Tips: Federalism Issues	571
12.3	Introduction to the Eleventh Amendment and State Sovereign Immunity	572
12.3.1	State Sovereign Immunity and Federal Regulation	572
	12.3.1.1 State Sovereign Immunity Reborn	573
	<i>Seminole Tribe of Florida v. Florida</i> 517 U.S. 44 (1996)	573
12.3.2	Developments after <i>Seminole Tribe</i> (1995)	582
12.3.3	Introduction to the <i>Ex parte Young</i> (1908) Doctrine	586
	12.3.3.1 Excerpt from Lewis Carroll's <i>Through the Looking Glass</i> (1872)	586
	12.3.3.2 The <i>Ex parte Young</i> (1908) Doctrine	587
	<i>Pennhurst State School & Hospital v. Halderman</i> 465 U.S. 89 (1984)	588
	12.3.3.3 <i>Pennhurst</i> (1984) in Context	596
12.3.4	Hypotheticals: Sovereign Immunity	597
12.3.5	Exam Tips: State Sovereign Immunity	597
12.3.6	A Proposed Amendment on State Sovereign Immunity	598
12.4	Doctrinal Summary of Federalism Limits on Federal Power and of State Sovereign Immunity	599

PART FOUR

LIBERTY, RIGHTS, AND EQUALITY 601

CHAPTER 13

Equal Protection 605

13.1	Introduction to Equal Protection	605
13.2	Classifications for Equal Protection Analysis	607
13.3	Framework for Analyzing Equal Protection Problems	610
13.4	The Equal Protection Rational Basis Standard of Review	610
	<i>Williamson v. Lee Optical, Inc.</i> 348 U.S. 483 (1955)	611
13.4.1	Rational Basis Standard of Review: Classification Based on Age; Use of a Proxy; and Deference	612
	<i>Massachusetts Bd. of Retirement v. Murgia</i> 427 U.S. 307 (1976)	613
13.4.2	Introduction to <i>Cleburne</i> (1985)	616
	<i>City of Cleburne, Texas v. Cleburne Living Center</i> 473 U.S. 432 (1985)	618
13.4.3	Hypotheticals: Equal Protection Rational Basis Standard of Review	625
13.4.4	Exam Tips: Equal Protection Rational Basis Standard of Review	626
13.5	Equal Protection, Race, and Strict Scrutiny	626
13.5.1	The Rise of Strict Scrutiny: <i>Korematsu, Brown</i> , and the Early Application of <i>Brown</i>	627
	<i>Korematsu v. United States</i> 323 U.S. 214 (1944)	627
13.5.1.1	The Watershed Decision of <i>Brown v. Board</i> of <i>Education</i> (1954)	629
	<i>Brown v. Board of Education of Topeka, Kansas</i> 347 U.S. 483 (1954)	631
13.5.1.2	<i>Brown</i> and Its Impact	638
	<i>Loving v. Virginia</i> 388 U.S. 1 (1967)	639
13.5.1.3	<i>Loving</i> : Equal Protection and Substantive Due Process	641
13.5.2	The Requirement of Intent under the Equal Protection Clause	642
	<i>Washington v. Davis</i> 426 U.S. 229 (1976)	643
13.5.2.1	The Requirement of Intent, Continued	646
	<i>Village of Arlington Heights v. Metropolitan Housing</i> <i>Development, Corp.</i> 429 U.S. 252 (1987)	647
	<i>McCleskey v. Kemp</i> 481 U.S. 279 (1987)	650
13.5.2.2	Proving Intent	653
13.5.2.3	Hypotheticals: The Equal Protection Requirement of Intent	654
13.5.2.4	Exam Tips: The Equal Protection Requirement of Intent	654
13.5.3	Affirmative Action on the Basis of Race	655
	<i>Adarand Constructors, Inc. v. Peña</i> 515 U.S. 200 (1995)	658
13.5.3.1	Affirmative Action on the Basis of Race in the Education Setting	670

	<i>Fisher v. University of Texas at Austin</i>	
	579 U.S. ___ (2016)	671
	13.5.3.2 Notes and Focus Questions on Race-Based Affirmative Action	682
	13.5.3.3 Hypotheticals: Race-Based Classification	684
	13.5.3.4 Exam Tips: Race-Based Classification	684
13.6	International and Comparative Perspectives	684
	International Covenant on Civil and Political Rights	685
	International Covenant on Economic, Social, and Cultural Rights	685
13.7	Gender-Based Classification	688
	<i>United States v. Virginia</i> 518 U.S. 515 (1996)	688
	13.7.1 Equal Protection with Respect to Gender	698
	13.7.2 Affirmative Action Based on Gender	699
	13.7.3 Hypotheticals: Gender-Based Classification	700
	13.7.4 Exam Tips: Gender-Based Classification	700
13.8	Equal Protection with Respect to Alienage	701
	<i>Graham v. Richardson</i> 403 U.S. 365 (1971)	702
	13.8.1 Equal Protection and Alienage: When Strict Scrutiny Does Not Apply	703
	<i>Ambach v. Norwick</i> 441 U.S. 68 (1979)	704
	13.8.2 More on Equal Protection and Alienage	706
	13.8.3 Hypotheticals: Classification Based on Alienage	707
	13.8.4 Exam Tips: Classification Based on Alienage	707
13.9	Introduction to the Personal Rights Strand of Equal Protection	708
	13.9.1 Equal Protection and Voting Rights	708
	<i>Reynolds v. Sims</i> 377 U.S. 533 (1964)	709
	13.9.1.1 Voting Rights	713
	13.9.2 Equal Protection and Other Rights Including Access to Courts	715
	13.9.3 Equal Protection and Affirmative Rights	715
	13.9.3.1 International and Comparative Perspective on Affirmative Rights	716
	13.9.3.2 Equal Protection in Access to an Education	718
	<i>San Antonio Independent School District v. Rodriguez</i>	
	411 U.S. 1 (1973)	719
	13.9.3.3 Notes and Questions Concerning the Right to an Education	725
	13.9.4 Sexual Orientation and Equal Protection	726
	<i>Romer v. Evans</i> 517 U.S. 620 (1996)	728
	13.9.4.1 LGBT Rights: Further Developments	731
	13.9.5 Hypotheticals: Equal Protection and Personal Rights	733
	13.9.6 Exam Tips: Equal Protection and Personal Rights	734
13.10	Summing Up Equal Protection	734
13.11	The Thirteenth Amendment and Equality	734
13.12	The Fifteenth Amendment and Equality	735
13.13	Doctrinal Summary of Equal Protection	738

CHAPTER 14	
Procedural Due Process	
	741
14.1	Introduction to Procedural Due Process 741
14.2	Governmental Actions Giving Rise to Procedural Due Process Rights 742
14.3	What Process Is Due? 743
	<i>Goldberg v. Kelly</i> 397 U.S. 254 (1970) 744
	14.3.1 After <i>Goldberg v. Kelly</i> (1970) 749
14.4	Hypotheticals: Procedural Due Process 751
14.5	Exam Tips: Procedural Due Process 751
14.6	Doctrinal Summary of Procedural Due Process 751
CHAPTER 15	
Economic Rights	
	753
15.1	Introduction to Economic Rights 753
15.2	Introduction to the Contract Clause 753
	<i>Allied Structural Steel Co. v. Spannaus</i> 438 U.S. 234 (1978) 755
	15.2.1 Due Process, the Contract Clause, and the Federal Government 759
	15.2.2 Hypotheticals: Contract Clause 760
	15.2.3 Exam Tips: Contract Clause 760
15.3	Introduction to Takings 761
	15.3.1 The Public Use Requirement 761
	15.3.2 Physical Takings 762
	15.3.3 Regulatory Takings 764
	15.3.4 Just Compensation 764
	15.3.5 Hypotheticals: Taking 765
	15.3.6 Exam Tips: Takings Clause 765
15.4	Economic Due Process 765
	15.4.1 Economic Substantive Due Process and Punitive Damages 769
	15.4.2 Hypothetical: Economic Substantive Due Process 769
15.5	Doctrinal Summary of Economic Rights 770
CHAPTER 16	
Substantive Due Process, Unenumerated Rights, and Incorporation	
	771
16.1	Introduction to Unenumerated Rights, Incorporation, and Substantive Due Process 771
16.2	Incorporation and Fundamental Rights 774
	<i>McDonald v. Chicago</i> 561 U.S. 742 (2010) 776
	16.2.1 The Standard of Review for the Right to Bear Arms 792
	16.2.2 Hypotheticals: The Right to Bear Arms 793
	16.2.3 Exam Tip: Incorporation 793
16.3	Realizing Liberty 793
16.4	Introduction to Substantive Due Process 794

16.4.1	Roots of Modern Substantive Due Process from the <i>Lochner</i> Era (1897–1937) and Economic Substantive Due Process	797
16.5	Privacy: Autonomy, Including Authority over One’s Physical Self	799
	<i>Griswold v. Connecticut</i> 381 U.S. 479 (1965)	800
16.5.1	Development of Constitutional Privacy from <i>Griwold</i> (1965) to <i>Roe v. Wade</i> (1973)	805
	<i>Roe v. Wade</i> 410 U.S. 113 (1973)	807
16.5.2	Further Development of the Constitutional Right to Obtain an Abortion	818
16.5.3	Regulating the Means of Aborting a Fetus	824
16.5.4	Hypotheticals: Abortion Restrictions	825
16.5.5	Exam Tips: Abortion	825
16.5.6	Right to Die	826
	<i>Washington v. Glucksberg</i> 521 U.S. 702 (1997)	827
16.5.7	Consensual Intimate Sexual Relationships Between Adults	833
	<i>Lawrence v. Texas</i> 539 U.S. 558 (2003)	833
16.5.8	Same-Sex Marriage	842
	<i>Obergefell v. Hodges</i> 576 U.S. ___ (2015)	843
16.5.9	LGBT Rights under the Constitution	860
16.5.10	The Test for Determining Substantive Due Process Rights	860
16.5.11	Hypotheticals: Autonomy and Intimacy Aspects of Privacy	863
16.5.12	Exam Tips: Autonomy and Intimacy Aspects of Privacy	863
16.6	Substantive Due Process and Private Information	863
	<i>NAACP v. Alabama</i> 357 U.S. 449 (1958)	864
16.6.1	<i>NAACP v. Alabama</i> (1958) as a Substantive Due Process Informational Privacy Case	866
	<i>Whalen v. Roe</i> 429 U.S. 589 (1977)	866
16.6.2	Protecting Information from Disclosure	868
16.6.3	Hypotheticals: Private Information	869
16.6.4	Exam Tips: Informational Aspects of Privacy	869
16.7	Privacy: Private Acts with Public Attributes Including Blood Relationships	870
	<i>Michael H. v. Gerald D.</i> 491 U.S. 110 (1989)	870
16.8	Interrelationship of Substantive Due Process, Equal Protection, and Personal Rights	875
16.8.1	Travel, Residency and Durational Requirements, and State Benefits	877
	<i>Shapiro v. Thompson</i> 394 U.S. 618 (1969)	879
16.8.2	Durational Residency Requirements	881
16.8.3	Lawyering for Social Justice: <i>Sáenz v. Roe</i> (1999)	889
16.8.4	Hypotheticals: Durational Residency Requirements	890
16.8.5	Exam Tips: Durational Residency Requirements	890
16.8.6	International Standards for the Right to Travel	891
16.9	Summary Outline of the Doctrines of Incorporation, Unenumerated Rights, and Substantive Due Process	892

CHAPTER 17

Freedom of Expression

	Freedom of Expression	897
17.1	Introduction to Freedom of Expression	897
17.2	Analyzing a Freedom of Expression Problem	899
17.3	Fully Protected Speech	901
17.3.1	Regulation of the Content of Protected Speech	902
	<i>Reed v. Town of Gilbert, Arizona</i> 576 U.S. ___ (2015)	903
17.3.1.1	Content and Viewpoint Regulation Contrasted	913
17.3.1.2	Strict Scrutiny Applied in Other Cases	913
17.3.2	Regulation of the Time, Place, and Manner of Speech	915
	<i>Ward v. Rock Against Racism</i> 491 U.S. 781 (1989)	916
17.3.2.1	After <i>Ward</i> (1989): Regarding Time, Place, and Manner Restrictions	920
17.3.2.2	Licenses and Permits	922
	<i>Shuttlesworth v. City of Birmingham</i> 394 U.S. 147 (1969)	923
17.3.2.3	Permitting Fees	928
17.3.3	Hypotheticals: Content-Based and Time, Place, and Manner Regulation	928
17.3.4	Facial or As-Applied Challenges	929
17.3.4.1	Hypotheticals: Facial or As-Applied Regulation	929
17.3.5	Content, Conduct, and Expressive Content	930
	<i>Cohen v. California</i> 403 U.S. 15 (1971)	931
17.3.5.1	After <i>Cohen</i> (1971)	935
17.3.5.2	The Expressive Conduct Standard of Review	936
17.3.5.3	Hypotheticals: Content, Conduct, or Expressive Conduct	938
17.3.6	Public Forum Doctrine	938
17.3.7	Vagueness and Overbreadth Doctrines	940
17.3.7.1	Vagueness	941
17.3.7.2	Overbreadth	941
17.3.7.3	Hypotheticals: Vagueness and Overbreadth	943
17.3.8	Exam Tips: Protected Speech	943
17.4	Introduction to the Categorical Approach to Lesser Protected and Unprotected Speech	943
17.4.1	Introduction to the Cluster of Incitement to Illegal Activity, Fighting Words, True Threats, Hate Speech, and Offensive Speech	944
17.4.1.1	Incitement to Illegal Activity	945
	<i>Brandenburg v. Ohio</i> 395 U.S. 444 (1969)	946
17.4.1.2	Fighting Words	948
	<i>Chaplinsky v. New Hampshire</i> 315 U.S. 568 (1942)	949
17.4.1.3	Caution	952
17.4.1.4	True Threats, Criminal Speech, and Hate Speech	952
	<i>Virginia v. Black</i> 538 U.S. 343 (2003)	954

17.4.1.4.1	Hate Speech and Enhanced Criminal Penalties	961
17.4.1.4.2	Offensive Speech in Relation to Hate Speech, True Threats, and Fighting Words	962
17.4.1.5	Hypotheticals: Incitement to Illegal Activity, Fighting Words, True Threats, Hate Speech, and Offensive Speech	962
17.4.1.6	Exam Tips: Illegal Activity, Fighting Words, True Threats, Hate Speech, and Offensive Speech	963
17.4.2	Introduction to the Cluster of Defamation, Intentional Infliction of Emotional Distress, and Invasion of Privacy	963
	<i>New York Times v. Sullivan</i> 376 U.S. 254 (1964)	963
17.4.2.1	Developments after <i>NYT v. Sullivan</i> (1964)	975
17.4.2.2	International Covenant on Civil and Political Rights, Article 19	978
17.4.2.3	Restricting Freedom of Speech through Tort Law	978
	<i>Snyder v. Phelps</i> 562 U.S. 443 (2011)	979
17.4.2.3.1	After <i>Snyder</i> (2011)	985
17.4.2.4	Hypotheticals: Defamation and Related Torts	987
17.4.2.5	Exam Tips: Defamation and Related Torts	987
17.4.3	Introduction to Obscenity, Pornography, Child Pornography, Violence in Entertainment Media, and the Governmental Interest in Protecting Children from Adult Entertainment	988
17.4.3.1	Obscenity: Introduction to <i>Miller v. California</i> (1973)	989
	<i>Miller v. California</i> 413 U.S. 15 (1973)	990
17.4.3.2	Protecting Minors and Specific Media-Related Regulation	992
17.4.3.3	Regulating Broadcast Media	992
	<i>Federal Communications Commission v. Pacifica Foundation</i> 438 U.S. 726 (1978)	992
17.4.3.4	Child Pornography	998
	<i>New York v. Ferber</i> 458 U.S. 747 (1982)	999
17.4.3.5	The Secondary Effects Doctrine	1003
17.4.3.6	Regulating Pornography Online	1006
	<i>Reno v. ACLU</i> 521 U.S. 844 (1997)	1006
17.4.3.6.1	Content-Based Regulation: Protecting Minors Online	1013
17.4.3.7	Content Based Regulation: Violent Video Games	1013
17.4.3.7.1	Developing a Workable Standard of Review for Governmental Regulation of Violence in Video Games	1015
17.4.3.8	Hypotheticals: Obscenity, Pornography, and Protection of Minors	1015
17.4.3.9	Exam Tips: Obscenity, Pornography, and Protection of Minors	1015

17.4.4	Commercial Speech	1016
	<i>Central Hudson Gas & Electric v. Public Service Commission</i>	
	447 U.S. 557 (1980)	1017
17.4.4.1	Commercial Speech Today	1022
17.4.4.2	Questions Concerning Commercial Speech Standard of Review	1022
	<i>Sorrell v. IMS Health Inc.</i> 564 U.S. 522 (2011)	1023
17.4.4.3	Commercial Speech: Concluding Thoughts	1028
17.4.4.4	Hypotheticals: Commercial Speech	1028
17.4.4.5	Exam Tips: Commercial Speech	1029
17.5	Special Matters	1029
17.5.1	Prior Restraint	1029
	<i>Near v. Minnesota ex rel. Olson</i> 283 U.S. 697 (1931)	1030
17.5.1.1	Introduction to <i>NYT v. U.S.</i> (1971) (Pentagon Papers case)	1032
17.5.1.2	Requiring Permission Prior to Use of a Public Forum	1034
17.5.1.3	Hypotheticals: Prior Restraint	1034
17.5.2	Campaign Financing	1034
	<i>Citizens United v. Federal Election Commission</i> 558 U. S. 310 (2010)	1035
17.5.2.1	After <i>Citizens United</i> (2010)	1042
17.5.2.2	Hypotheticals: Campaign Financing	1044
17.5.3	Government Speech and Regulating the Speech of Governmental Employees	1044
	<i>Garcetti v. Ceballos</i> 547 U.S. 410 (2006)	1044
17.5.3.1	Regulating Speech of Governmental Employees after <i>Garcetti</i> (2006)	1047
17.5.3.2	Hypotheticals: Speech by the Government and Governmental Employees	1048
17.5.4	Speech in Public Schools	1048
17.5.5	Freedom of Expression and Copyright	1049
17.5.6	Fraud and Crime	1050
17.5.7	Exam Tips: Freedom of Expression: Special Matters	1051
17.6	Race, Social Justice, and Freedom of Expression	1051
17.7	Concluding Notes on Freedom of Expression	1052
17.8	Doctrinal Summary of Freedom of Expression	1053

CHAPTER 18

Freedom of the Press 1061

18.1	Introduction to Freedom of the Press	1061
18.2	Reporter's Privilege	1061
	<i>Branzburg v. Hayes</i> 408 U.S. 665 (1972)	1062
18.3	Access to Governmental Information and Proceedings	1065
	<i>Richmond Newspapers, Inc. v. Virginia</i> 488 U.S. 555 (1980)	1066
18.3.1	Free Press/Fair Trial	1072
18.3.2	Access to Information and Freedom of Press under the ICCPR	1073

18.4	Special Tax Treatment of the Press by the Government <i>Minneapolis Star v. Minnesota Commissioner of Revenue</i> 460 U.S. 575 (1983)	1073 1074
18.5	Hypotheticals: Freedom of the Press	1077
18.6	Exam Tips: Freedom of the Press	1077
18.7	Doctrinal Summary of Freedom of the Press	1077
CHAPTER 19		
Freedom of Association		1079
19.1	Introduction to Freedom of Association	1079
19.2	Freedom of Association, Privacy, and Membership Lists <i>N.A.A.C.P. v. Alabama ex rel Patterson</i> 357 U.S. 449 (1958)	1079 1080
19.3	Freedom of Expressive Association and Nondiscrimination Laws <i>Roberts v. United States Jaycees</i> 468 U.S. 609 (1984)	1083 1084
19.4	Freedom of Expressive Association and Private Clubs <i>Boy Scouts of America v. Dale</i> 530 U.S. 640 (2000)	1090 1090
19.5	Freedom of Expressive Association and the Limited Public Forum Doctrine <i>Christian Legal Society v. Martinez</i> 561 U.S. 661 (2010)	1093 1094
19.6	Freedom of Expressive Association and Other Liberties	1101
19.7	Hypotheticals: Freedom of Association	1101
19.8	Exam Tips: Freedom of Association	1102
19.9	Doctrinal Summary of Freedom of Association	1102
CHAPTER 20		
Freedom of Religion		1105
20.1	Introduction to Freedom of Religion	1105
20.2	Introduction to Free Exercise	1108
20.2.1	Introduction to <i>Reynolds v. United States</i> (1879) <i>Reynolds v. United States</i> 98 U.S. 145 (1879)	1108 1109
20.2.2	The Problem of Defining Religion	1112
20.2.3	Neutral and Generally Applicable Laws <i>Employment Division, Department of Human Resources of Oregon v. Smith</i> 494 U.S. 872 (1990)	1115 1117
20.2.4	Laws Targeting Religious Exercise <i>Church of the Lukumi Babalu Aye, Inc. v. Hialeah</i> 508 U.S. 520 (1993)	1124 1125
20.2.4.1	Laws Targeting Religion for Adverse Treatment	1132
20.2.5	The 1993 Religious Freedom Restoration Act (RFRA)	1133
20.2.5.1	RFRA Applied	1135
20.2.6	Hypotheticals: Free Exercise and RFRA	1137
20.2.7	Exam Tips: Free Exercise Clause	1137
20.3	International and Comparative Perspective	1138

20.3.1	International Covenant on Civil and Political Rights (ICCPR)	
	Article 18	1138
20.3.2	Constitution of South African Article 15	1140
20.4	The Establishment Clause	1140
20.4.1	The <i>Lemon</i> (1971) Test	1144
	<i>Lemon v. Kurtzman</i> 403 U.S. 602 (1971)	1145
	20.4.1.1 The <i>Lemon</i> (1971) Test Updated	1150
20.4.2	Aid to Schools	1150
	<i>Zelman v. Simmons-Harris</i> 536 U.S. 639 (2002)	1151
20.4.3	School Prayer	1158
	<i>Lee v. Weisman</i> 505 U.S. 577 (1992)	1158
20.4.4	Religious Speech by or from the Government	1163
20.4.5	Displays of Religious Symbols on Public Property	1164
	<i>McCreary County v. American Civil Liberties Union of Ky.</i>	
	545 U.S. ___ (2005)	1165
	20.4.5.1 More on Displays of Religious Messages on Public Property	1178
20.4.6	Teaching Creationism in Public Schools	1179
20.4.7	Establishment and Freedom of Expression in a Designated Limited Public Forum	1181
	<i>Rosenberger v. Rector and Visitors of Univ. of Va.</i>	
	515 U.S. 819 (1995)	1182
20.4.8	Coercion, Endorsement, Neutrality, Accommodation, and Separation	1187
20.4.9	Race, Politics, and Religion	1188
20.4.10	Hypotheticals: Establishment Clause	1188
20.4.11	Exam Tips: Establishment Clause	1189
20.5	Social Justice and Freedom of Religion	1189
20.6	Doctrinal Summary of Freedom of Religion	1191

CHAPTER 21

State Action 1193

21.1	Origin of the State Action Doctrine	1193
21.1.1	Introduction to the Substance of the State Action Doctrine	1194
21.2	Court Enforcement of Private Rights as State Action	1196
21.2.1	State Action, Private Action, and Race	1197
	<i>Evans v. Newton</i> 382 U.S. 296 (1966)	1198
	21.2.1.1 <i>Evans v. Newton</i> (1966): Epilogue	1201
21.3	Private Actors Performing Government Functions	1202
21.3.1	Company Towns and Shopping Malls	1202
21.3.2	Political Party Primaries	1203
	<i>Terry v. Adams</i> 345 U.S. 461 (1953)	1203
21.3.3	Enforcing Liens and Self-Help Remedies as State Action	1205
21.3.4	Non-Delegable Duty Cases	1205
21.3.5	Other Public Function Cases	1206

21.4	Private Entities Treated as State Actors under the Nexus Doctrine	1207
21.4.1	The Nexus or Entwinement Theory of State Action	1207
	<i>Burton v. Wilmington Parking Authority</i> 365 U.S. 715 (1961)	1208
21.4.2	Hybrid Approach Combining the Nexus and Government Function Theories	1210
	<i>Edmonson v. Leesville Concrete Co.</i> 500 U.S. 614 (1991)	1211
21.4.3	Government Contractors as State Actors	1213
	<i>Rendell-Baker v. Kohn</i> 457 U.S. 830 (1982)	1214
21.5	Regulated Industries as State Actors	1216
21.6	Licensees as State Actors	1217
21.7	Hypotheticals: State Action	1217
21.8	Exam Tips: State Action	1218
21.9	Doctrinal Summary of the State Action Requirement	1219
	<i>Table of Cases</i>	000
	<i>Index</i>	000